THE CORPORATION OF THE Municipality of Morris-Turnberry

BY-LAW NO. 56-2014

Being A By-Law To Establish A Municipal Elections Joint Compliance Audit Committee And To Appoint Members To That Committee

WHEREAS section 81.1 of the Municipal Elections Act, 1996 requires municipalities to appoint a Compliance Audit Committee to deal with matters regarding election campaign finances before October 1 in an election year;

NOW THEREFORE the Council of the Municipality of Morris-Turnberry enacts as follows:

1. That the Municipality of Morris-Turnberry Election Compliance Audit Committee is hereby established to deal with the matters provided for in Section 81 of the Municipal Elections Act, 1996;

2. That the following members are hereby appointed to the Compliance Audit Committee;
   a. J. R. McLachlan – RR 3 Kippen, Ontario
   b. Tom Prout - 70524 McTaggart Line Exeter, Ontario
   c. Patricia Taylor – 200 Jordan Crescent, Mitchell, Ontario

3. Should any of the members of the Election Compliance Audit Committee referred to in Section 2 resign or otherwise be unable to perform their duties, the following individual shall be called upon as alternate without the necessity of taking any further steps to constitute them as members of the Election Compliance Audit Committee;
   Alternate Member
   a. Ronna Lee Johnson - Box 82, Fordwich, Ontario

4. That the business of the Municipality of Morris-Turnberry Election Compliance Audit Committee be conducted in accordance with the Terms of Reference set out in Schedule “A” attached hereto and forming a part of this by-law;

5. This by-law shall come into effect upon final passage thereof.

READ A FIRST AND SECOND TIME this 2nd day of September, 2014. READ A THIRD TIME AND FINALLY PASSED this 2nd day of September, 2014.

Mayor  Paul Gowing
Clerk  Nancy Mitchie
1. Name

The name of the Committee is the Municipality of Morris-Turnberry Compliance Audit Committee.

2. Mission

The Municipality of Morris-Turnberry Compliance Audit Committee has full delegation of the authority in the Municipal Elections Act, 1996 (MEA) to address applications requesting an audit of a candidate’s election campaign finances.

3. Mandate

The responsibilities and functions of the Committee are set out in Section 81 of the MEA and are required and not limited to perform the following:

(a) consider a compliance audit application received by an elector and decide whether it should be granted or rejected;
(b) if the application is granted, appoint an auditor;
(c) receive the auditor’s report;
(d) consider the auditor’s report and decide whether legal proceedings should be commenced; and
(e) recover the costs of conducting the compliance audit from the applicant if there were no apparent contraventions and if there appears to be no reasonable grounds for having made the application.

4. Membership Composition

The Committee will be composed of three (3) members and one (1) alternate member, with membership drawn from the following stakeholder groups:

(a) accounting and audit – accountants or auditors with experience in preparing or auditing the financial statements of municipal candidates;
(b) academic – college or university professors with expertise in political science or local government administration;
(c) legal;
(d) professionals who in the course of their duties are required to adhere to codes or standards of their profession which may be enforced by disciplinary tribunals; and
(e) other individuals with knowledge of the campaign financing rules of the Municipal Elections Act, 1996.

Note: Candidates, Members of Council and Municipal staff are not eligible to be appointed to the Committee as stipulated in Section 81.1(2) of the MEA.

5. Membership Selection

All applicants will be required to submit a letter outlining their qualifications and experience. The selection committee consisting of a sub-committee from the Huron County Municipal Clerks and Treasurers Association will select a short list of candidates for Council appointment. If a vacancy of more than two (2) occurs during the term of appointment the Huron County Compliance Audit Ad Hoc Committee will proceed with the process to fill these vacancies.
The selection process will be based upon clearly understood and equitable criteria. Members will be selected on the basis of the following:

(a) demonstrated knowledge and understanding of municipal election campaign financing rules;
(b) proven analytical and decision-making skills;
(c) experience working on a committee, task force or similar setting;
(d) availability and willingness to attend meetings;
(e) excellent oral and written communication skills;
(f) other skills as deemed necessary.

6. Term of Membership

The Committee must be established by October 1, 2014 and Committee members will be appointed to serve the same term of office of the Council or local board that takes office following the Municipal Election on October 27, 2014.

7. Chair

The Committee members will select a Chair from amongst its members at its first meeting and the Chair may rotate on an annual basis or as deemed necessary by the Committee members.

8. Procedures

Meetings of the Committee shall be governed by Robert’s Rules of Order Procedural By-Law and Legislation.

9. Administration

Any responsibilities not clearly identified within the Terms of Reference shall be in accordance with Section 81 of the MEA.

10. Meetings

An initial training session will be organized for the Committee, with this expense to be shared jointly by all lower tier Huron County Municipalities.

The Committee will meet as needed with meetings to be scheduled when a compliance audit application is received in accordance with Section 81(4) of the MEA. The Committee may also schedule meetings as necessary to organize and plan its work, as it deems necessary.

The Secretary will ensure that agendas, minutes and decisions are properly communicated using the Municipality’s website or other means necessary.

The records emanating from meetings of the Municipality of Morris-Turnberry Compliance Audit Committee shall be retained and preserved by the municipality requesting the services of the Committee in accordance with that municipality’s Record Retention By-Law.

11. Closed Meetings

The Committee, may, upon affirmative vote of the majority of its members present at a meeting, determine to hold any meeting or part of a meeting as a closed session in order to discuss sensitive issues in accordance with Section 239 of the Municipal Act, 2001.
12. **Staffing and Remuneration**

Where a Municipality has received application for audit, staff from the Municipal Clerk’s Office will provide administrative support to the Committee and the Clerk, or designate, shall act as Secretary. The appointment of the auditor will be the responsibility of the Municipality that has received the application for audit.

Committee members will receive remuneration on a per diem basis in the amount of $150 for attendance at a meeting plus mileage expenses. Administration costs for such items as printing and mailing will be absorbed within the Municipal Clerks’ operating budget and common costs of the Committee.

13. **Meeting Attendance**

Meetings will be convened with the attendance of three (3) committee members. In the event of the absence of a member, the appointed alternate member will assume the duties of the committee member.

14. **Conflict of Interest**

To avoid a conflict of interest, any auditor or accountant appointed to the Committee must agree in writing to not undertake the audits or preparation of the financial statements of any candidates seeking election to Council. Failure to adhere to this requirement will result in the individual being removed from the committee. Persons who have participated as candidates in municipal elections, or who have held roles on the campaigns for any such candidates which involved the giving of financial advice, will not be eligible for participation on the committee.

Members shall abide by the rules outlined within the *Municipal Conflict of Interest Act* and shall disclose the pecuniary interest to the Secretary and absent himself or herself from meetings for the duration of the discussion and voting (if any) with respect to that matter.

15. **Errors/Omissions**

The accidental omission to give notice of any meeting of the Committee to its members or the non-receipt of any notice by any member, or any error in any notice that does not affect its substance, does not invalidate any resolution passed or any proceedings taken at the meeting. Any member of the Committee may at any time waive notice of any meeting.
DATE: September 2, 2014
REPORT TO: Council of Morris-Turnberry
FROM: Nancy Michie
SUBJECT: Establishment of an Election Compliance Audit Committee for the 2014 Municipal Election

Purpose:
This report provides the background for the establishment of a compliance audit committee.

Background:
Section 81.1 of the Municipal Elections Act, 1996 states that every Council, before October 1 of an election year, shall establish a Municipal Compliance Audit Committee for the purposes of reviewing and hearing complaints regarding election campaign financing.

It was proposed following a meeting of the Huron County Clerks’ that a Joint Compliance Audit Committee be established to serve all member municipalities within the County of Huron as was done in the 2010 Election. The Compliance Audit Committee would serve the needs throughout the County should an audit application be received. Committee per diems and normal expenses would be paid by the host Municipality where an application for audit has been filed and host municipal staff would provide administrative support to the Committee. The term of the Committee is 4 years and will include any applications derived from the 2014 Municipal Election and any subsequent by-elections during the 2014-2018 term.

The powers and functions in accordance with Section 81 of the MEA include:

- Consider the compliance audit application received from an elector and decide whether it should be granted or rejected;
- If the application is granted, appoint an auditor;
- Receive the auditor’s report;
- Consider the auditor’s report and decide whether legal proceedings should be commenced; and,
- Recover the costs of conducting the audit from the applicant if the auditor’s report indicates there were no apparent contraventions and if there appears there were no reasonable grounds for the application.

Note: The committee composition cannot include Council members and must be established by October 1, 2014 in accordance with Section 81.1(1) & (2).

Rationale for Establishing a Compliance Audit Committee:
All candidates are required to file provincially prescribed financial statements with the Clerk detailing their campaign financing activities. An eligible elector who believes on reasonable grounds that a candidate has contravened the Act relating to campaign finances may apply for a compliance audit of the candidate’s election campaign finances. The application must be made in writing to the Clerk, including the reasons for the elector’s belief that the candidate has contravened the Act and must be made within 90 days after the filing date of the candidate’s financial statements.

Compliance Audit Committee Composition:
Compliance audit committee members must possess an in-depth knowledge of the campaign finance rules of the Act so they can make independent decisions
on the merits of the applications. As the committee will operate as a quasi-judicial committee, prior experience on a committee, task force or tribunal would be an asset.

The Committee shall be comprised of three members and one alternate member. Committee members will be appointed by Council in accordance with the established By-Law and Terms of Reference. Specifically, the Committee shall appoint such executive positions as it deems necessary to ensure its operations but shall include a Chair and the Clerk shall act as Secretary to this Committee.

Please refer to Schedule A for the Compliance Audit Committee Terms of Reference.

Recommendation:

THAT Council receive the report from Nancy Michie, re: Establishment of a Compliance Audit Committee for the 2014 Municipal Election and authorize the Clerk to proceed with the establishment of a Compliance Audit Committee in accordance with the Municipal Elections Act, 1996; and,

THAT a By-Law be passed for the establishment of a Compliance Audit Committee for The Corporation of the Municipality of Morris-Turnberry and to adopt the Terms of Reference for the Committee.

Thank you.